BOR-FISCAL COMM

CITY OF STAMFORD, CONNECTICUT

COMPREHENSIVE ANNUAL FINANCIAL REPORT



FISCAL YEAR ENDED JUNE 30, 2018

CITY OF STAMFORD, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

	Budgeted Amounts			Variance with Final Budget -			
	_	Original		Final		Actual	Positive (Negative)
Revenues:							
Property taxes, interest, lien and contingencies	\$	515,467,519	5	515,467,519	•	516,799,140 \$	1,331,621
Intergovernmental	¥	19,069,564	Ψ	19,069,564	Ç	16,814,697	(2,254,867)
Charges for services		19,297,080		19,297,080		19,162,595	(134,485)
Interest and dividends		1,000,000		1,000,000		1,203,228	203,228
Change in fair market value		.,,		.,===,===		(571,372)	(571,372)
Other		1,050,961		1,050,961		1,058,236	7,275
Total revenues	_	555,885,124	•	555,885,124		554,466,524	(1,418,600)
Use of Fund Balance	_		_	9,652,875		9,652,875	
Total revenues and use of fund balance	-	555,885,124		565,537,999		564,119,399	(1,418,600)
Expenditures:							
Current							
Governmental services		4,869,805		4,901,805		4,695,829	205,976
Administration		9,991,075		10,102,108		10,005,926	96,182
Legal affairs		31,354,234		31,754,482		31,562,470	192,012
Public safety		118,441,512		119,226,451		118,244,060	982,391
Health and welfare		9,041,946		9,078,930		8,910,795	168,135
Community services		12,261,760		12,261,760		12,237,458	24,302
Operations		45,343,059		46,661,403		45,890,540	770,863
Board of Education		269,451,761		269,451,761		269,173,287	278,474
Contingency	_	4,330,000		1,946,689			1,946,689
Total expenditures	-	505,085,152	-	505,385,389		500,720,365	4,665,024
Excess of Revenues over Expenditures	_	50,799,972		60,152,610		63,399,034	3,246,424
Other Financing Sources (Uses):							
Transfers in		3,098,622		3,098,622		3,098,622	_
Transfer out:		36 3200		6 22		-,,	
Debt Service Fund		(52,185,907)		(52,185,907)		(52,085,907)	100,000
Capital Projects Fund				(271,140)		(271,140)	<u>.</u>
Capital Nonrecurring Fund		(284,531)		(6,485,923)		(6,485,923)	•
Risk Management				(500,000)		(500,000)	-
Grant Fund		(1,397,890)		(1,777,996)		(1,746,453)	31,543
Marinas Fund		(30,266)		(30,266)		(116,107)	(85,841)
Assignment:				(0.000.000)		(
Rainy Day Purposes Net other financing uses	-	(50,799,972)	-	(2,000,000) (60,152,610)	•	(2,000,000) (60,106,908)	45,702
Excess of Revenues and Other Sources over	-		•		•		
Expenditures and Other Uses	e		•			2 202 426 - 6	2 202 420
Experiorations and Other Oses	\$_	-	₽=			3,292,126 \$	3,292,126
Cancellation of prior year encumbrances						568,752	
Fund balance assigned for changes in: Future obligations of the City						(883,697)	
Amount available from current year operations					\$	2,977,181	

(Continued on next page)



Certain elements of fund balance are described above. Those additional elements which are not reflected in the statement of net position but are reported in the governmental funds balance sheet are described below:

Prepaid expenditures have been provided to account for certain payments made in advance. The amount is classified as nonspendable to indicate that funds are not available for appropriation or expenditure even though they are a component of current assets.

Inventories in the BOE Food Service Program and the Continuing Education funds have been classified as nonspendable to indicate that a portion of fund balance is not available for expenditure because the asset is in the form of commodities and the City anticipates utilizing them in the normal course of operations.

Advances have been established to indicate the long-term nature of funds advanced to the OTHRA enterprise fund. These funds do not represent available spendable resources even though they are a component of current assets.

Long-term loans and accounts receivable represent funds set aside to indicate the long-term nature of amounts due from the OTHRA enterprise fund.

Encumbrances are assigned and represent the City's intention to honor the contracts in process at yearend. The subsequent year's appropriation will be amended to provide authority to complete the transactions.

Unassigned fund balance in the General Fund represents amounts not classified as nonspendable, restricted, committed or assigned.

Committed

The City Charter provides that a current year surplus or deficit must be applied to or funded in subsequent operating budgets or an operating reserve fund (Rainy Day purposes). In fiscal 2018, revenues and transfers exceeded expenditures by \$3,860,878. In addition, \$568,752 of unexpended prior year encumbrances were also returned to the fund balance. These were offset by the increase in fund balance assigned for future obligations of the City of \$883,697. The anticipated use of the amount available from current year's operations of \$2,977,181 is as follows:

Rainy Day purposes	\$ 937,000	
Environmental remediation - City	1,511,707	
Environmental remediation - BOE	278,474	
Risk management fund for H&H	250,000	
	\$ 2,977,181	

		General		Capital Projects		Mill River Capital Projects		Debt Service Fund		Nonmajor Governmental Funds		Total Governmental Funds
ASSETS												
Cash and cash equivalents	\$	3,273,443	\$		\$	3,786,998	\$	899,187	\$	16,479,259	\$	24,438,887
nvestments Restricted cash		65,437,556		46,166,339						5,813,193		117,417,088
Restricted cash				0.570.070				27,000,138				27,000,138
Property taxes receivable, net		10,147,965		2,576,276								2,576,276
Other receivables:		10,147,905										10 147,965
Accounts		969,464		233.378						2.771.403		2.074.245
Loans		303,404		7.937.124						2,771,403		3,974,245
Intergovernmental		1,100,047		24 429 692		50,000				4,521,153		7,937,124
Due from component unit		252,411		24,425,052		30,000				4,321,193		30,100,892 252,411
Advances to other funds		4,167,972		2.854.901								7,022,873
Due from other funds		3.374.009		2,004,001								3,374,009
Prepaid expenditures		0,014,000								3.355		3,355
nventories		70,201								66.014		136,215
Fotal Assets	\$	88.793.068	s	84.197,710		3.836.998		27.899 325	s	29,654,377	s	234,381,478
LIGHTER DECEMBED INC. AND	Ť 1		Ť		. *	-,000,000	. * :	27,000,020	. *	20,004,071	Ψ,	204,001,410
IABILITIES, DEFERRED INFLOWS. OF RESOURCES AND FUND BALANCES												
iabilities												
Accounts payable and accrued items	\$	16,337,461	\$	15,485,362	\$	1,530,000	\$		\$	1,860,420	\$	35,213,243
Accrued liabilities		2,563,449		25,014						1,174,789		3,863,252
Retainage payable				3,821,597								3,821,597
Due to other funds				204,324				6,181,603		324,315		6,710,242
Advances from other funds						2,116,665						2,116,665
Due to component unit		63,300								56,267		119,567
Unearned revenue		3,135,158		3,158,367						3,832,124		10,125,649
Total liabilities		22,199,368		22,694,664		3,646,665		6,181,603		7.247.915		61,970,215
Deferred inflows of resources:												
Unavailable revenue - property taxes Unavailable revenue - miscellaneous		8,158,644										8,158,644
receivables		130,452										130,452
Unavailable revenue - police extra duty										311,757		311,757
Unavailable revenue - parking										1,248,090		1,248,090
Advance property tax collections		19,711,683								.,,		19,711,683
Total deferred inflows of resources		28,000,779			_					1,559,847		29,560,626
und balances												
Nonspendable		4,238,173								69.369		4,307,542
Restricted		7,200,113		61,503,046		190.333		21,717,722		18,857,783		102,268,884
Committed		5,444,630		51,000,040		100,000		447.17,722		10,031,103		5,444.630
Assigned		28,226,267								1,945,164		30,171,431
Unassigned		683,851								(25,701)		658,150
Total fund balances	-	38,592,921	٠	61,503,046	-	190,333	•	21,717,722		20,846,615	-	142,850,637
Total Liabilities. Deferred Inflows	•		•		_		•					
of Resources and Fund Balances	S	88,793,068	5	84,197,710	5	3,836,998	•	27,899,325	e	29,654,377	s	234,381,478
	Τ,	-5,700,000	Υ.	- 1,157,710	. ".	0,000,000	. ₹.	4,1000,020	۳,	23,007,377	٠,	234,301,470

10. FUND BALANCE

The components of fund balance for the governmental funds as of June 30, 2018 are as follows:

	General Fund		Capital Projects Fund		Mill River Capital Projects Fund		Debt Service Fund		Nonmajor Governmental Funds	_	Total
Nonspendable											
Prepaid expenditures	3	\$		\$		s		\$	3.355	s	3,355
Inventories	70,201	•		Ť		_		•	66,014	•	136,215
Advances	4,167,972								55,514		4,167,972
Total nonspendable	4,238,173	_	•						69,369	_	4,307,542
Restricted for:											
Long-term loans and accounts receivable			7,937,124								7,937,124
Capital projects			50,711,021						15,598,501		66,309,522
Advances			2,854,901								2,854,901
Mill river capital projects					190,333						190,333
Debt service							21,717,722				21,717,722
Stamford Community Development Program	i								703,361		703,361
Town aid highway									268,133		268,133
Drug asset forfeiture									273,653		273,653
Educational grants program									1,170,198		1,170,198
BOE Food service program									398 027		398,027
Other grants program Total restricted		_	21 722 112						445,910	_	445,910
Total restricted		_	61,503,046		190,333	•	21,717,722	-	18,857,783	_	102,268,884
Committed to:											
Rainy Day purposes	937,000										937,000
Compliance with Federal mandates	105,000										105,000
Environmental Remediation - City	3,874,156										3,874,156
Environmental Remediation - BOE	278,474										278,474
Risk management fund for H&H	250,000	_									250,000
Total committed	5,444,630	_	-	•				_	•	_	5,444,630
Assigned to											
Governmental services encumbrances	21,725										21,725
Administration encumbrances	102,609										102,609
Legal affairs encumbrances	68,486										68,486
Public safety encumbrances	382,958										382,958
Health and welfare encumbrances	22,256										22,256
Operations encumbrances	552,642										552,642
Board of Education encumbrances	301,943										301,943
Future obligations of the City	1,970,967										1,970,967
Rainy Day purposes	24,600,841										24,600,841
BOE energy reserve	201,840										201,840
Dog license									396,239		396,239
Police extra duty									265,626		265,626
School building use									195,661		195,661
Continuing education									114,263		114,263
Parking									879,213		B79,213
Greater Stamford transit district		_							94,152	_	94,162
Total assigned	28,226,267	_				-	-	-	1,945,164	_	30,171,431
Unassigned	683,851	_						_	(25,701)	_	658,150
Total Fund Balances \$	38,592,921	\$_	61,503,046	\$	190,333	s_	21,717,722	\$_	20,846,615	\$_	142,850,637



CITY OF STAMFORD, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

		General		Capital Projects	Mill River Capital Projects		Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:			_			-			
Property taxes, interest and lien fees	\$	516,787,138	\$	\$	2,695,897	\$:	5 \$	519,483,035
Intergovernmental revenues		76,303,973		20,645,736				44,652,126	141,601,835
Charges for services		19,162,595						21,856,116	41,018,711
Interest, dividends and investment income		576,294		973,218				98,069	1,647,581
Other		1,409,357		3,797,182			671,013	133,492	6,011,044
Total revenues	_	614,239,357	_	25,416,136	2.695,897	_	671,013	66,739,803	709,762,206
Expenditures									
Current:									
Governmental services		4,681,524						1,600,676	6,282,200
Administration		10,359,634						262	10,359,634
Legal affairs		31,531,959							31,531,959
Public safety		118,064,806						11,597,550	129,662,356
Health and welfare		11,232,867						5,818,628	17,051,495
Community services		12,237,458						50552	12,237,458
Operations		45,430,801			1,630,000			3,728,300	50,789,101
Board of Education		326.597.201			,			41.821.614	368,418,815
Debt service									000, 110,010
Principal retirement							38,819,787		38,819,787
Interest and other charges							17,044,271		17,044,271
Capital outlay				87,490,568					87,490,568
Total expenditures	_	560,136,250	_	87,490,568	1,630,000	_	55,864,058	64,566,768	769,687,644
Excess (Deficiency) of Revenues over									
Expenditures	_	54,103,107	_	(62,074,432)	1,065,897	_	(55,193,045)	2,173,035	(59,925,438)
Other Financing Sources (Uses)									
Bond refunding issued							36,168,000		36,168,000
Bond issued				30,000,000					30,000,000
Sale of real property								448,220	448,220
Premium on issuance of debt							6,434,513	987,908	7,422,421
Payment to refunded bond escrow agent							(21,020,475)		(21,020,475)
Transfers in from other funds		3,098,622		5,516,120			54,572,005	6,995,291	70,182,038
Transfers out to other funds		(61,205,530)			(1,132,906)			(7,707,383)	(70,045,819)
Total other financing sources (uses)	=	(58,106,908)	_	35,516,120	(1,132,906)	_	76,154,043	724,036	53,154,385
Net Change in Fund Balances		(4,003,801)		(26,558,312)	(67,009)		20,960,998	2,897,071	(6,771,053)
Fund Balances at Beginning of Year	_	42,596,722	_	88,061,358	257,342		756,724	17,949,544	149,621,690
Fund Balances at End of Year	\$_	38,592,921	s _	61,503,046 \$	190,333	\$_	21,717,722	20,846,615	142,850,637

(Continued on next page)

	_	В	usi	ness-Type Activi	tie	s - Enterprise F	un	ds		Governmental Activities
	_	Water Pollution Control Authority		Old Town Hall Redevelopment Agency		Nonmajor E.G. Brennan Golf Course		Total		Internal Service Funds
Operating Revenues:										
Charges for services	\$	23,556,163	S	633,370	S	1,172,794	s	25,362,327	S	91,992,268
Miscellaneous	-	1,152,017	-	414,999	Ť	100	_	1.567.016	_	3,505,059
Total operating revenues		24,708,180		1,048,369		1,172,794		26,929,343		95,497,327
Operating Expenses:										
Salaries		4,219,088				613,180		4,832,268		290.037
Employee benefits		2,334,168				222,005		2,556,173		85,957,897
Operation and supplies		6,704,378		969,100		246,139		7,919,617		225.025
Insurance						,		-		3,011,076
Judgment and claims								-		1,227,161
Depreciation		5,971,043		597,893		60,058		6,628,994		
Total operating expenses	-	19,228,677		1,566,993		1,141,382		21,937,052		90,711,196
Operating Income (Loss)	_	5,479,503		(518.624)		31,412		4,992,291		4,786,131
Nonoperating Revenues (Expenses):										
Special assessments,										
connection charges, and other		3,398,245						3,398,245		
Interest income		193,801		959		6,167		200,927		355,909
Interest expense	_	(3,319,771)		(179,677)		(5,205)		<u>(3,504,653)</u>		
Total nonoperating revenues (expenses)	-	272,275		(178,718)		962_		94,519		355,909
Income (Loss) Before Capital Contributions										
and Transfers		5,751,778		(697,342)		32,374		5,086,810		5,142,040
Capital contributions - grants		191,031						191,031		
Transfers in										500,000
Transfers out	-	(454,666)				(54,698)		(509,364)		(126,855)
Change in Net Position		5,488,143		(697,342)		(22,324)		4,768,477		5,515,185
Net Position at Beginning of Year, as Restated	١ _	77,858,141		3,012,147		1,337,529		82,207,817		(10,479,304)
Net Position at End of Year	\$_	83,346,284	\$	2,314,805	\$	1,315,205	\$_	86,976,294	\$	(4,964,119)

	Bus	iness-Type Activiti	es - Enterprise F	unds	Governmental Activities
Annata	Water Pollution Control Authority	Old Town Hall Redevelopment Agency	Nonmajor E.G. Brennan Golf Course	Total	Internal Service Funds
Assets Current assets					
	10,661,738 6,582,312	\$ 249,531 \$	449,871 \$	11,361,140 6,582,312	\$ 30,788,396
Accounts Usage Special assessments and connection	1,643,444	18,322	7,376	25 698 1,643 444	472,528
charges	1,743,527			1,743,527	
Non-usage	785,181			765,161	
Due from other funds Inventory	6,181,603			6,181,603	
Total current assets	9,902	267,853	457,247	9,902	24 250 024
	21,007,707	201,003	457,247	28,332,807	31,260,924
Noncurrent assets: Restricted cash Receivables - special assessments and	18,925,036			18,925,036	
connection charges, net Capital assets:	7,996,588			7,996,588	
Not being depreciated	3,325,455	1,414,391	615,860	5,355,706	
Being depreciated, net	131,753,605	15,905,117	455,021	148,113,743	
Total noncurrent assets	162,000,684	<u>17,319,508</u>	1,070,881	180,391,073	
Total assets	189,608,391	17,587,361	1,528,128	208,723,880	31,260,924
Deferred outflows of resources.					
Deferred charge on refunding	1,123,048			1,123,048	
Deferred outflows related to pension Deferred outflows related to OPEB	627,218			627,218	
Total deferred outflows of resources	275,396			275,396	
	2,025,002			2,025,662	-
Liabilities:					
Current liabilities. Accounts payable	4 007 050	70.040	40.40		
Accrued liabilities	1,237,056 99.807	75,516	16,107	1,328,679	27,328
Accrued interest payable	470 441	86 862	33,809	133,616 557,303	583,023
Advances from other funds	710,771	4 906 208		4,906,208	
Unearned revenues	94,974	21,594	9.000	125,568	
Current portion of claims payable				-	13,635,583
Current maturities of bonds payable	2,627,797		23,304	2,651,101	
Current maturities of notes payable	4,077,555			4,077,555	
Current portion of compensated absences Total current liabilities	230,308	E 000 480		230,308	
	8,837,938	5,090,180	82,220	14,010,338	14,245,934
Noncurrent liabilities:					
Claims payable Bonds payable	66 440 207		00.000		21,979,109
Notes payable	66,119,397 25,859,155	10,182,376	83,838	66,203,235 36,041,531	
Compensated absences	126,306	10,102,010	46,865	173,171	
Net pension liability	3,028,099		,	3,028,099	
Net OPEB liability	3,789,497			3,789,497	
Total noncurrent liabilities	98,922,454	10,182,376	130,703	109,235,533	21,979,109
Total liabilities	107,760,392	15,272,556	212,923	123,245,871	36,225,043
Deferred inflows of resources					
Deferred inflows related to pension	168,467			168,467	
Deferred inflows related to OPEB Total deferred inflows of resources	358,910			358,910	
	527,377	·		527,377	-
Net Position					
Net investment in capital assets	45,195,754	7,137,132	963,739	53,296,625	
Restricted for debt services Unrestricted	11,247,486	/4 800 2071	254 400	11,247,486	/4 884 445
	26,903,044	(4,822,327)	351,466	22,432,183	(4,964,119)
Total Net Position	83,346,284	\$2.314,805_\$	1,315,205	86,976,294	\$ (4,964,119)





Net Pension Liability of the City

The components of the net pension liability of the City at June 30, 2018, were as follows:

	_	Classified Employee's Retirement Fund	Policemen's Pension Trust Fund	Firefighters' Pension Trust Fund	Custodians' and Mechanics' Retirement Fund
Total pension liability Fund fiduciary net position	\$	280,600,216 \$ 223,064,471	266,877,604 \$ 216,109,348	203,733,235 \$ 138,705,654	83,782,071 69,292,281
Net Pension Liability	\$_	57,535,745 \$	50,768,256 \$	65,027,581	14,489,790
Fund fiduciary net position as a percentage of the total pension liabil	ity	79.50%	80.98%	68.08%	82.71%

For governmental activities the net pension liability of the City is recorded on the government-wide statement of net position. SWPCA's portion of net pension liability is recorded in the statement of net position of the business-type activities/enterprise funds.

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation date July 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

	Classified Employee's Retirement Fund	Policemen's Pension Trust Fund	Firefighters' Pension Trust Fund	Custodians' and Mechanics' Retirement Fund
Inflation rate	2.75%	2.75%	2.75%	2.75%
Salary increase	Graded Scale	Graded Scale	Graded Scale	Graded Scale
Investment rate of return	7.20%	7.20%	7.20%	7.20%
Actuarial cost method	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit

Employee Contributions

Effective July 1, 2016, all active police employees shall contribute one percent (1%) of the Top step patrol rate for each payroll period into the OPEB Trust to fund retiree health benefit costs. These contributions will be discontinued after reaching thirty (30) years of service.

Rate of Return

For the year ended June 30, 2018, the annual money-weighted rate of return on investments, net of investment expense, was 8.51%. The money-weighted rate of return expresses investment performance. net of investment expense, adjusted for the changing amounts actually invested.

Net OPEB Liability of the City

The City's net OPEB liability was measured as of June 30, 2018. The components of the net OPEB liability of the City at June 30, 2018 were as follows:

Total OPEB liability Plan fiduciary net position	\$_	364,157,076 116,316,787
Net OPEB Liability	\$_	247,840,289

Plan fiduciary net position as a percentage of the total OPEB liability

31.94%

Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of July 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.60%
Salary increases	2.60%
Investment rate of return	7.2%

Healthcare cost trend rates

Mortality

Classified Employees':

7.10% for 2017, decreasing .50% per year, to an ultimate rate of 4.60% for 2022 and later

RP-2000 Mortality Table with separate male and female rates, with 50% blue collar adjustment and 50% no collar adjustment, combined table for non-annuitants

and annuitants, projected to the valuation date with Scale BB

Police, Fire and Custodians: RP-2000 Mortality Table with separate male and female rates, with blue

collar adjustment, combined table for non-annuitants and annuitants,

projected to the valuation date with Scale BB

Full actuarial experience studies have not been completed.

For the year ended June 30, 2018, the City recognized pension expense of \$37,285,740 (including \$612,773 reported for SWPCA) as follows:

_	Pension Expense
\$	11,117,037
	11,370,138
	11,123,245
	3,675,320
\$	37,285,740
	 \$ \$_

The following schedule presents the net position held in trust for pension benefits at June 30, 2018 and the changes in net position for the year then ended.

	Pension Trust Funds						
	Classified			Custodians'			
	Employees' Retirement Fund	Policemen's Pension Trust Fund	Firefighters' Pension Trust Fund	and Mechanics' Retirement Fund	Total		
Assets							
Cash and cash equivalents	\$ 711,345	\$ 1,444,754	\$ 1,562,845	\$ 458,787	\$ 4,177,731		
Investments, at fair value:							
U.S. government securities			2,646,625		2,646,625		
Corporate bonds			2,940,729		2,940,729		
Common and preferred equities	17,932,466		49,532,263		67,464,729		
Mutual fundş	204,326,205	116,985,706	13,337,285	68,823,141	403,472,337		
Alternative investment/Hedge funds		97,665,417	68,690,354		166,355,771		
Total investments	222,258,671	214,651,123	137,147,256	68,823,141	642,880,191		
Receivables							
Accounts	84,629	53,366	29,314	9,453	176,762		
Accrued interest and dividends	9,826		43,448	900	54,174		
Total assets	223,064,471	216,149,243	138,782,863	69,292,281	647.288,858		
Liabilities:							
Accounts payable		39,895	77,209		117,104		
Net Position:							
Restricted for Pension Benefits	\$ 223,064,471	\$_216,109,348	\$ 138,705,654	\$69,292,281	\$ 647,171,754		

Payable to the OPEB Plan

At June 30, 2018, the City reported a payable of \$607,669 for the outstanding amount of contributions to the Plan required for the year ended June 30, 2018.

The following schedules present the net position held in trust for OPEB benefits at June 30, 2018 and the changes in net position for the year ended:

		OPEB Trust Fund
Assets: Cash and cash equivalents Investments, at fair value:	\$	2,315,094
Mutual funds Receivables:		118,235,266
Contribution receivable	,	607,669
Total assets		121,158,029
Liabilities:		
Accounts payable		532,933
Due to other funds		2,845,370
Claims payable Total Liabilities		1,462,939
Net Position:		4,841,242
Restricted for OPEB Benefits	\$	116,316,787
		OPEB Trust Fund
Additions:		
Contributions:		00 400 000
Employer Plan members	\$	28,439,000
Other revenue		195,665
Total contributions		108,939
Total contributions		28,743,604
Investment earnings:		
Net increase (decrease) in fair value of investments		6,776,623
Interest and dividends		2,590,655
Total investment earnings		9,367,278
Less investment expenses:		
Investment management fees		24,996
Net investment income (loss)		9,342,282
Total additions		38,085,886
Deductions:		
Benefits		13,918,009
Administration		18,102
Total deductions		13,936,111
Change in net position		24,149,775
Net Position at Beginning of Year		92,167,012
Net Position at End of Year	\$	116,316,787

25	Primary Government						Component Unit	
	_	Governmental Activities		Business-Type Activities	_	Total		Urban Redevelopment Commission
Assets: Cash and cash equivalents Investments Restricted cash and cash equivalents Restricted investments	\$	55,227,283 117,417,088 27,000,138 2,576,276	\$	11,361,140 6,582,312 18,925,036	\$	66,588,423 123,999,400 45,925,174 2,576,276	5	1,059,986
Receivables, net: Property taxes		10,147,965				10,147,965		
Accounts Usage		4,446,773		25,698 1,643,444		4,472,471		18,980
Loans		35,800,782		1,043,444		1,643,444 35,800,782		2,726,767
Intergovernmental Special assessments Non-usage		30,100,892		9,740,115 785,181		30,100,892 9,740,115 785,181		
Due from fiduciary funds Due from component unit		2,845,370 252,411				2,845,370 252,411		
Due from primary government Internal balances Prepaid expenses		(1,275,395) 3,355		1,275,395				119,567
Inventory Land held for resale		136,215		9,902		3,355 146,117		1,069,296
Capital assets, nondepreciable Capital assets, net of accumulated depreciation		275,499,403 <u>5</u> 45,187,587		5,355,706 148,113,743		280,855,109 693,301,330		1,000,200
Total assets	-	1,105,366,143		203,817,672	=	1,309,183,815		4,994,596
Deferred Outflows of Resources: Deferred charge on refunding		8,684,177		1,123,048		9,807,225		
Deferred outflows related to pensions Deferred outflows related to OPEB		30,517,334 19,781,205		627,218 275,396		31,144,552 20,056,601		
Total deferred outflows of resources	=	58,982,716		2,025,662	_	61,008,378		-
Liabilities: Accounts payable		35,240,571		1,328,679		36,569,250		3,055
Accrued liabilities Retainage payable		4,446,275 3,821,597		133,616		4,579,891 3,821,597		
Accrued interest payable Due to primary government		6,606,674		557,303		7,163,977		353 444
Due to component unit Unearned revenue		119,567		405 500		119,567		252,411
Noncurrent liabilities:		10,125,649		125,568		10,251,217		
Due within one year Due in more than one year	_	58,520,589 899,202,633		6,958,964 109,235,533	_	65,479,553 1,008,438,166	,	
Total liabilities Deferred Inflows of Resources:	-	1,018,083,555		118,339,663	-	1,136,423,218		<u>255,466</u>
Advance property tax collections Deferred inflows related to pensions		19,711,683 12,903,890		168.467		19,711,683 13,072,357		
Deferred inflows related to OPEB Total deferred inflows of resources	-	30,797,637 63,413,210		358,910 527,377	_	31,156,547 63,940,587	,	
Net Position: Net investment in capital assets	_	446,596,574		53,296,625	-	499,893,199	•	
Restricted: Debt service Unrestricted	_	21,717,722 (385,462,202)		11,247,486 22,432,183	_	32,965,208 (363,030,019)		4,739,130
Total Net Position	\$_	82,852,094	\$	86.976.294	\$_	169,828,388	\$	4,739,130

The accompanying notes are an integral part of the financial statements

for five-year terms. The members include the Mayor, two members of the Board of Representatives, one member of the Board of Finance, one member from the URC, one member from the Downtown Special Services District and one community representative. Since the activities of OTHRA provide services entirely or almost entirely to the City, OTHRA has been reflected as a blended component unit in the financial statements as a proprietary fund. As of the report date, separate financial statements have not been prepared for OTHRA.

B. Government-Wide Financial Statements

The government wide financial statements (i.e., the statement of net position and the statement of activities) report information on all nonfiduciary activities of the primary government as a whole and its component units. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of net position presents the financial position of the City at the end of its fiscal year. The statement of activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and 3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The City does not allocate indirect expenses to functions in the statement of activities.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds. The Agency Fund has no measurement focus but utilizes the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes and certain other revenues are considered to be available if collected within sixty days of the fiscal year end.



Property taxes associated with the current fiscal period, as well as charges for services and intergovernmental revenues are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Fees and other similar revenues are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenues from federal and state grants are accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to early retirement incentives, compensated absences, pollution remediation obligations, other post-employment benefit obligations, pension obligations and certain claims payable are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

The accounts of the City are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances/net position, revenues and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The City maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with nonmajor funds, if any, aggregated and presented in a single column. The City maintains proprietary and fiduciary funds, which are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation.

The City reports the following major governmental funds:

General Fund

The General Fund constitutes the primary fund of the City and is used to account for and report all financial resources not accounted for and reported in another fund.

Capital Projects Fund

The Capital Projects Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds.

Mill River Capital Projects Fund

The Mill River Capital Projects Fund was created to be a financing mechanism, whereby a portion of property taxes in the Mill River Corridor tax increment financing district are set aside to fund improvements in the district.

Debt Service Fund

The Debt Service Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest, and for financial resources that are being accumulated for principal and interest maturing in future years. The City reports the following major proprietary funds.

Water Pollution Control Authority (SWPCA) Fund

SWPCA Fund is used to account for the operations of the Stamford Water Pollution Control Authority.



Old Town Hall Redevelopment Agency (OTHRA) Fund

OTHRA Fund is used to account for the operations of the Old Town Hall QALICB, LLC, and the Old Town Hall Manager, Inc.

Additionally, the City reports the following fund types:

Internal Service Funds

The Internal Service Funds are used to account for the risk management activities related to City Medical, Board of Education Medical, Risk Management and Disputed Assessments funds.

Fiduciary Funds

The Trust Fund accounts for the activities of the City's four defined benefit pension plans and the Other Post Employment Benefit (OPEB) Trust Fund, which accumulate resources for pension and health benefit payments to qualified employees upon retirement.

The Agency Funds are primarily utilized to account for monies held as custodian for outside student groups. These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Agency Funds include Student Activity Fund and Scholarship Fund.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the enterprise funds and the internal service funds are charges to customers for services. Operating expenses for the Enterprise funds and the internal service funds include the cost of services, administrative expenses, depreciation costs and benefit costs. All revenues and expenses not meeting the definition are reported as nonoperating revenues and expenses.

D. Deposits, Investments and Risk Disclosure

Cash and Cash Equivalents

Cash and cash equivalents consist of funds deposited in demand deposit accounts, time deposit accounts, certificates of deposit, money market funds, State of Connecticut Treasurer's Short-Term Investment Fund, Tax Exempt Proceeds Funds and treasury bills with original maturities of less than three months.

Investments

The investment policies of the City conform to the policies as set forth by the State of Connecticut. The City's policy is to only allow prequalified financial institution broker/dealers and advisors. The City policy allows investments in the following: 1) obligations of the United States and its agencies; 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the Connecticut Short-Term Investment Fund.

Investments are stated at fair value, based on quoted market prices.

The pension funds allow for investments in certain alternative investments. Alternative investments may include private equity partnerships; infrastructure limited partnerships, hedge and absolute return funds for which there may be no ready market to determine fair value. These investments are valued using the most recent valuation available from the external fund manager. These estimated values do not necessarily represent the amounts that will ultimately be realized upon the disposition of those assets, which may be materially higher or lower than values determined if a ready market for the securities existed.