### DAVID R. MARTIN MAYOR

CITY OF STAMFORD, CONNECTICUT



LR29.065

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E-MAIL: DMARTIN@STAMFORDCT.GOV

Date:

March 4, 2016

To:

Randall M. Skigen, President

**Board of Representatives** 

From:

David R. Martin, Mayor

Re:

Agenda Item

I am requesting that you place on the next Steering Agenda the attached proposed ordinance concerning a tax abatement agreement among the City of Stamford and Park 215 Limited Partnership and the Housing Authority of the City of Stamford for 47 Below Market Units Located at 195-215 Stillwater Avenue.

This abatement was approved by the Tax Abatement Committee on February 4, 2016.

Thank you.

/val

Attachment



### MAYOR DAVID R. MARTIN



### CITY OF STAMFORD OFFICE OF LEGAL AFFAIRS

888 WASHINGTON BOULEVARD P.O. BOX 10152 STAMFORD, CT 06904 - 2152 Tel: (203) 977-4081 Fax: (203) 977-5560

### DIRECTOR OF LEGAL AFFAIRS AND CORPORATION COUNSEL KATHRYN EMMETT

DEPUTY CORPORATION COUNSEL VIKKI COOPER

ASSISTANT CORPORATION COUNSEL
BARBARA L. COUGHLAN
CHRIS DELLASELVA
DANA B. LEE
AMY LIVOLSI
BURT ROSENBERG
MICHAEL S. TOMA

MAR - 1 2016

March 1, 2016

To:

Mayor David R. Martin

From:

Burt Rosenberg, Asst. Corporation Counsel

Re: Tax Abatement Ordinance

Park 215 Limited Partnership

Vidal Court - 195-215 Stillwater Avenue

Attached is a draft of the above described Tax Abatement Ordinance, which requires the approval of the Board of Representatives. Attached to the Ordinance is a Tax Abatement Agreement for the property which was approved by the Tax Abatement Committee at its February 4, 2016 meeting. I have approved the Agreement as to form.

Please be so kind as to forward the Ordinance and the Agreement to the Board of Representatives for its approval. Thank you for your consideration.

Encl.

C:

Kathryn Emmett, Director of Legal Affairs

William Forker, Tax Collector Karen Cammarota, Grants Officer

# ORDINANCE NUMBER \_\_\_ SUPPLEMENTAL CONCERNING A TAX ABATEMENT AGREEMENT AMONG THE CITY OF STAMFORD AND PARK 215 LIMITED PARTNERSHIP AND THE HOUSING AUTHORITY OF THE CITY OF STAMFORD FOR 47 BELOW-MARKET UNITS LOCATED AT 195 – 215 STILLWATER AVENUE, STAMFORD, CT

WHEREAS, the City is empowered to grant real property tax abatements for rental units for low and moderate-income persons or families under Chapter 220 of the Stamford Charter and Code of Ordinances, in accordance with the powers granted by Section 8-125 of the Connecticut General Statutes, which requires that such abatements be passed by an ordinance; and

WHEREAS, the City is empowered to grant real property tax abatements for rental units for low- and moderate-income persons or families under Chapter 220 of the Stamford Charter and Code of Ordinances, in accordance with the powers granted by Section 8-125 of the Connecticut General Statutes, which requires that such abatements be passed by an ordinance; and

WHEREAS, the Housing Authority of the City of Stamford d/b/a Charter Oak Communities ["COC"] has ground leased the land located at 195 – 215 Stillwater Avenue to Park 215 Limited Partnership ["Park 215"], which shall make and own improvements during a thirty-year affordability period that shall consist of a seventy-eight unit rental housing complex known as "Vidal Court" ["the Property"], and

WHEREAS, forty-seven of the units shall be restricted to households of low- and moderate- income persons and families ["Below-Market Units]; and

WHEREAS, a proposed agreement provides for an abatement of one hundred percent of real property taxes assessed on the forty-seven Below-Market Units for a period of thirty (30) years in a manner and under such terms as are more particularly described in the proposed agreement, which is incorporated herein and made a part hereof; and

**WHEREAS**, it is in the best interest of the City to support initiatives to increase or preserve affordable rental housing in Stamford for low- or moderate-income persons and families;

### NOW, THEREFORE, BE IT ORDAINED BY THE CITY OF STAMFORD THAT:

- 1. The City hereby grants an abatement of one hundred percent (100%) of all real property taxes assessed by the City against the forty-seven Below-Market Units in accordance with the terms of the proposed tax abatement agreement, which is incorporated herein by reference as though fully set forth herein, and further complies with all of the terms and conditions set forth in said agreement.
- 2. The Mayor of the City of Stamford is hereby authorized and empowered to act for and on behalf of the City of Stamford, to execute and deliver all documents he deems necessary or desirable.

Effective Date. This Or	dinance shall take effe	ect upon enactment.
		· · · · · · · · · · · · · · · · · · ·
the foregoing Ordinanc	e was	Summerville, Clerk, do hereby certify that by a machine vote of Representatives at the Meeting held on
		Randall M. Skigen, President
		Annie M. Summerville. Clerk

C: Mayor David R. Martin
Kathryn Emmett, Director of Legal Affairs
William Forker, Tax Collector

## TAX ABATEMENT AGREEMENT BETWEEN THE CITY OF STAMFORD AND PARK 215 LIMITED PARTNERSHIP AND HOUSING AUTHORITY OF THE CITY OF STAMFORD

This AGREEMENT made this \_\_ day of \_\_\_\_\_\_, 2016, ("Agreement") between THE CITY OF STAMFORD (the "City"), a municipal corporation organized and existing under the laws of the State of Connecticut and located in the County of Fairfield in said State, acting herein by David R. Martin, its Mayor, hereunto authorized, and Park 215 Limited Partnership ("the Partnership"), a limited partnership organized and existing under the laws of the State of Connecticut and located at 40 Clinton Avenue, Suite 101, Stamford, Connecticut, 06901, acting herein by Vincent J. Tufo, President of Park 215 Housing Corporation, General Partner of Park 215 Limited Partnership (owner of the improvements and lessor of the Property as hereinafter defined), and the Housing Authority of the City of Stamford d/b/a Charter Oak Communities ("COC"), (owner of the land) (the Authority") acting herein by Vincent J. Tufo, Executive Director & CEO, together the "Owners".

### WITNESSETH

WHEREAS, the "Housing Authority of the City of Stamford, d/b/a Charter Oak Communities has ground leased the land located at 195 - 215 Stillwater Avenue, Stamford, CT (the "Property"), to the Partnership, which shall construct and own improvements during a 30-year affordability period that shall consist of a seventy eight (78) unit rental housing complex, known as "Park 215", which Property is as more particularly described in Schedule A hereto and made a part hereof. Forty seven (47) units shall be restricted to households of low- and moderate-income (the "Below-Market Units"). For purposes of this Agreement, "Property" shall mean the land described in Schedule "A" and the buildings or improvements hereafter located thereon. The Authority shall be the sponsor for this project and shall ensure, by various agreements that the Below-Market Units be used for low- and moderate-income residents in accordance with the terms of this Agreement;

WHEREAS, the Authority has operated the apartment complex known as Vidal Court as a low- and moderate-income housing development in accordance with the regulatory restrictions imposed by the State of Connecticut Department of Housing for the Moderate Rental Program, in its role as the previous owner and property manager; and

WHEREAS, the Authority is ground leasing the Property (which consists of a portion of the Vidal Court site as well as other land) to the Partnership to facilitate the improvement of the Property and ensure its continued availability as an affordable housing resource for current and future low- and moderate-income residents; and

WHEREAS, the Partnership shall use the forty seven (47) Below-Market Units on the Property for the housing of low- and moderate-income persons or families, which are defined for purposes herein as having annual household incomes at or below 60% of the Area Median

Income in conformance with the Low Income Housing Tax Credit ("LIHTC") program as administered by the Connecticut Housing Finance Authority ("CHFA") in accordance with Section 42 of the Internal Revenue Code; and

WHEREAS, the Partnership is funding the construction of the improvements at the Property in part from loans made from financing or banking institutions and from its own equity contributions and has agreed to operate the Below-Market Units as a low and moderate income rental housing project; and

WHEREAS, under the terms of the loans to be made by Bank of America ("BofA") and Boston Capital Partners ("BCP"), the construction period and permanent first mortgage lenders, to the Partnership the loan obligations to Bank of America and subsequently to Boston Capital Partners shall be secured by a first mortgage on the leasehold interest to the improvements on the Property; and

WHEREAS, the City is empowered to grant a real property tax abatement for rental Units used for low- and moderate-income persons or families under Chapter 220 of the Stamford Charter and Code of Ordinances, in accordance with the powers granted by Sections 8-215 of the Connecticut General Statutes, as amended; and

WHEREAS, the Owners are requesting that the City grant their request for an abatement of one hundred percent (100%) of all real property taxes assessed on the forty seven Below Market Units at the Property, as such taxes may vary from year to year, for the purpose(s) described herein as such abatement is more particularly described in this agreement provided the Owners satisfy the further terms and conditions set forth herein; and

WHEREAS, the City's Tax Abatement Committee has made a recommendation that such request be granted by the City; and

WHEREAS, the City is willing to grant such abatement to the Owners in accordance with the terms and conditions set forth in this Agreement;

NOW THEREFORE, in consideration of the mutual undertaking herein contained and other valuable consideration, the parties hereby agree as follows:

1. Each fiscal year, commencing on July 1<sup>st</sup> and terminating on June 30<sup>th</sup> of the immediately following year, the Partnership agrees, warrants and represents that it will pay the City ten percent (10%) of the Partnership's "Shelter Rent" received for the forty seven (47) Below Market Units at the Property, in exchange for the City's abatement of one hundred percent (100%) of real property taxes assessed on the forty seven (47) Below Market Rate Units at the Property provided that the Partnership satisfies all of the further terms and conditions set forth in this Agreement except however that such payment described herein shall be modified by (a) and (b) below as applicable:

- (a) In any fiscal year during which the City receives a Pilot Grant for the Property and the Pilot is equivalent to or exceeds ten percent (10%) of the Partnership's Shelter Rent for the forty seven (47) Below Market Units at the property, the City shall retain said Pilot in full and grant an abatement of one hundred percent (100%) of all real property taxes assessed on the forty seven Below Market Units at the Property, as such taxes may vary from year to year, for the purpose(s) described herein.
- (b) In any fiscal year during which the City receives a Pilot Grant that is less than ten percent (10%) of the Partnership's Shelter Rent for the forty seven (47) Below Market Rate Units at the Property, then provided the Partnership pays the City and complies with the further terms and conditions of this Agreement, the City shall reimburse the Partnership for the amount received which is beyond the combined 10% Shelter Rent and Pilot Grant payment. For purposes of this Agreement, "Shelter Rent" is the total of rents paid by all Below Market Units tenants (excluding all other income of such Project), less the amount paid for utility services by the Partnership. Notwithstanding the foregoing, this agreement shall not obligate the City to apply for or otherwise seek a Pilot Grant for the Property.
- 2. The term of this Agreement shall be for a period of thirty years commencing on the effective date of this Agreement and terminating thirty years therefrom. The City may, in its discretion, extend the term of this Agreement as provided herein, which discretion shall not be unreasonably withheld provided that the Property is being occupied by low and moderate income housing persons or families.
- 3. The Owners agree, warrant and represent that monies equal to the amount of such taxes so abated shall be used exclusively for any one or more of the following purposes: to reduce rents below the level which would be achieved in the absence of such abatement, or to improve the quality and design of such housing, or to effect occupancy of such housing by persons and families of varying income levels within limits approved by the City, or to provide necessary related facilities or services in such housing.

Notwithstanding anything herein to the contrary, the Partnership further agrees, warrants and represents that it shall open and maintain, throughout the entire term of this Agreement, and any extensions thereto, a separate Social Services Reserve Account ("Account"), which account shall be to cover the costs of providing social services and support to tenants who reside in the Below Market Units and for no other tenants whatsoever. In the event of the occurrence of section numbered 1(b) above, any and all monies retained by the Partnership that were intended and earmarked for remitting payment to the City equivalent to ten percent (10%) of the Shelter Rent shall be immediately deposited into the Account by the Partnership. Any and all funds in said Account shall be used for social services and support to said tenants and for no other purpose whatsoever.

- 4. The tax abatement described herein shall be effective as of the date of execution of this Agreement by the Mayor of the City of Stamford ("effective date") and shall continue thereafter until terminated as provided herein. Further, the annual payments described in paragraph numbered one above shall be paid to the City in the same manner and same timeframes as real property taxes are paid within the City. Any payment that is more than thirty (30) days late shall accrue interest at the same rate and in the same manner as delinquent real property taxes as provided for in Sec. 12-146 of the Connecticut General Statutes, as may be amended from time to time.
- 5. This Agreement shall terminate immediately upon the occurrence:
  - a. At any time when such Below-Market Units are not used as housing rented solely to low- or moderate-income persons or families in compliance with Section 42 of the Internal revenue Code.
  - b. At any time when the Partnership fails to use the monies described in Section 3 above for the purposes so described in said section.
  - c. In the sole discretion of the City, at any time when the Owners are in breach of this Agreement and has not cured such breach within 60 days (or 30 days in the event of a payment default) after written notice thereof from the City.
  - d. Thirty years from the effective date of this Agreement. Notwithstanding the foregoing, this Agreement may be extended by the City, in its discretion, which shall not be unreasonably withheld, for two (2) additional, successive term(s) of thirty years (30) each, and thereafter one additional eight (8) year period, not to exceed ninety-eight (98) years in total, by notifying the Owners in writing prior to the expiration of each term.
- 6. Any amount payable by the Partnership in accordance with this Agreement above shall be adjusted on a pro rata basis for any fiscal year during which the tax abatement is in effect for less than the entirety of such fiscal year, or the tax abatement hereunder is terminated, such that the amount owed will be equal to the product of (a) the per annum amount otherwise due under this Agreement, and (b) the quotient obtained by dividing the number of days during which the tax abatement was operative, by 365.
- 7. The Owners agree, warrant and represent that they shall comply with all applicable federal, state and local laws, rules, regulations, ordinances, charters, statutes, codes, orders, policies and procedures relating to the Property.
- 8. For so long as this Agreement shall remain in full force and effect, the Partnership agrees (i) to make all financial books and records available to the Tax Abatement Committee and the Board of Representatives of the City or to any person duly, selected, hired or engaged by said Committee and/or Board for the review, inspection, audit and reproduction of any documentation or portion thereof, and (ii) to maintain

such books and records in accordance with generally accepted accounting principles. On or before the 30th day of June of every calendar year, the Partnership agrees, warrants and represents that, unless otherwise agreed by the City, it shall provide the City with a comprehensive, annual financial statement, inclusive of the standard HUD form, prepared by an independent, certified public accountant, regarding the Property. The audit shall include a reporting on the accounting of expenditures earmarked for Pilot payments and the social services payments made. The Partnership further agrees, warrants and represents that it shall provide the City on or before May 25th of each calendar year with a certification prepared by said independent certified public accountant that verifies the total amount of Shelter Rent for the forty seven (47) below-Market Rate Units. In addition, the Partnership will submit to the Tax Abatement Committee, each calendar year, a copy of its Owner's Certification of Continuing Low-Income Housing Tax Credit ("LIHTC") Compliance, which is the form of certification that it has submitted to the CHFA for the purpose of attesting that the occupancy of the Below Market Units has been restricted low- and moderate-income households. The Tax Abatement Committee may, at its discretion, utilize this form of certification in determining that the Partnership is in compliance with this Agreement.

- 9. In the event this Agreement is terminated as provided herein, all monies due and owing to the City shall be immediately due and payable to the City upon written demand and the abatement of taxes shall terminate on the date calculated in section 5 above.
- 10. The Tax Abatement Committee may, by majority vote, extend any of the audit report deadlines set forth in this Agreement, if the Partnership reasonably demonstrates the necessity for any such extension(s).
- 11. Notwithstanding anything contained in this Agreement to the contrary, the rights of the City against the Owners shall be satisfied solely and exclusively out of the assets consisting of (i) the real property of Park 215, and (ii) any income or proceeds arising from the operation or sale of Park 215.
- 12. The Agreement constitutes the entire contract between the parties hereto, and no oral statements or promises and no understanding not embodied in this writing shall be valid or binding. Any modification of this Agreement shall be in writing and executed with the same formality as this Agreement.
- 13. This Agreement shall be governed by the laws of the State of Connecticut. It is agreed by the parties that if any party commences suit, action or any other legal proceeding against the other, the venue shall be the Superior Court for the Judicial District of Stamford/Norwalk at Stamford.
- 14. Any statutory reference contained herein shall include any and all amendments thereto and replacements thereof.

15. Any notice required under this Agreement shall be given to the respective parties as follows:

To the City of Stamford:

Director of Administration City of Stamford 608 Washington Boulevard Stamford, CT 06904-2152

With a copy to:

Director of Legal Affairs and Corporation Counsel City of Stamford Office of Legal Affairs 608 Washington Boulevard Stamford, CT 06904-2152

To the Partnership:

Park 215 Limited Partnership 40 Clinton Avenue, Suite 101 Stamford, CT 06901

With a copy to:

Bank of America Merrill Lynch Community Development Banking One Bryant Park New York, NY 10036 Attention: Diana DiPreta, Vice President

To COC:

Charter Oak Communities 22 Clinton Avenue Stamford, CT 06901

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IN WITNESS WHEREOF, we have hereunto set our hands and seals the day and year above written.

Signed, Sealed and Delivered In the Presence of:	CITY OF STAMFORD
	By: David R. Martin Its Mayor, Duly Authorized
	PARK 215 LIMITED PARTNERSHIP
	By:  Vincent J. Tufo  President, Park 215 Housing Corporation, General Partner of Park 215 Limited Partnership
	HOUSING AUTHORITY OF THE CITY OF STAMFORD
	By: Vincent J. Tufo
	Executive Director & CEO
Approved as to Form:	
Burt Rosenberg Asst. Corporation Counsel	