

MINUTES OF SEPTEMBER 20, 1977 SPECIAL MEETING

14th BOARD OF REPRESENTATIVES

STAMFORD, CONNECTICUT

A SPECIAL MEETING of the 14th Board of Representatives of the City of Stamford, Connecticut, was held on Tuesday, September 20, 1977, pursuant to a "CALL" issued by PRESIDENT FREDERICK E. MILLER, JR., under the provisions of Section 202 of the Stamford Charter.

The meeting was held in the Legislative Chambers of the Board of Representatives, Second Floor, Municipal Office Building, 429 Atlantic Street, Stamford, Connecticut.

The meeting was called to order at 8:30 p.m., after both political parties held their caucuses in their respective caucus rooms.

PLEDGE OF ALLEGIANCE TO THE FLAG: Led by PRESIDENT FREDERICK E. MILLER, JR.

ROLL CALL: Clerk of the Board, SANDRA GOLDSTEIN, called the Roll. There were 26 present and 14 absent. The absent members were:

Handy Dixon	George Baxter
Leonard Hoffman	Christine Nizolek
Adam Osuch	Donald Sherer
Vere Wiesley	Leo J. Carlucci
Lynn Lowden	George Connors
Thomas D'Agostino	John Sandor
Jeremiah Livingston	John Robie

(Mr. David Blum came in after Item #1 was completed and he is counted among the 26 present.)

The PRESIDENT declared a QUORUM.

CHECK OF THE VOTING MACHINE: President Miller

MR. MILLER: Before I read the CALL of the Meeting, the CHAIR will recognize Mrs. Goldstein.

MRS. GOLDSTEIN: I would just like to say something that has been on my mind in relation to the work that the Charter Revision Committee of the Board has done. Those of us who are on the Board know how much hard work went into analyzing what the Charter Revision Commission did, and how much of this work was done by the members of the Committee: Ralph Loomis, Christine Nizolek, Julius Blois, George Baxter, and Marie Hawe. And I feel that in the last few weeks much has been written about the particular committee and members of the committee, and I, for one, would like to make public my admiration for the hard work that they put in on our behalf and on the City's behalf in what very often is a very thankless job.

MR. HAYS: I'd like to echo the remarks Mrs. Goldstein just made, and call particular attention to an article in the local newspaper recently which was one man's view, and I commend him for expressing -- it is his right and I would fight for his right to do it though I believe he was misinformed in many aspects.

The people of Stamford rely on the process of our Charter to up-date it and bring about the necessary changes and they do sit back, perhaps more passively than we'd like them to be, while we exercise our powers; and rely on others who have powers, primarily the Charter Revision Commission, and I think the public should be aware that it's the Charter Revision Commission who actually writes the Charter revisions and not this Board; and our Committee, as opposed to the Commission, merely works with them, coordinates with them and handles the matter in committee to refer to the Board as a whole, and then handles the process to get on the ballot; and I have nothing but the finest praise for the entire Committee and, in light of the recent articles, particularly Mr. Ralph Loomis.

CALL OF THE MEETING:

MR. MILLER: We'll proceed with the meeting.

"I, FREDERICK E. MILLER, JR., PRESIDENT of the 14th Board of Representatives of the City of Stamford, pursuant to Section 202 of the Stamford Charter, hereby call a SPECIAL MEETING of said Board of Representatives for:

TUESDAY, SEPTEMBER 20, 1977 at 8:00 P.M.

In the Legislative Chambers of the Board of Representatives, Second Floor, Municipal Office Building, 429 Atlantic Street, Stamford, Connecticut, for the following purposes:

To consider the following items on this Agenda.

MR. MILLER: We are not permitted to consider any matters other than those four items on the Agenda. Because the voting machine is being up-dated, the Thomsen Company is now working on it, we will not have the use of the machine this evening, so all DIVISIONS will be taken by a show of hands. However, to comply with the Connecticut Freedom-of-Information Act, the CHAIR would suggest that when we have a final vote on each of these four items, if it doesn't appear to be unanimous on a voice vote, then someone will have to request a Roll Call vote. We will now proceed. There are now 25 members present, with Mr. Fox being recorded as present.

FISCAL COMMITTEE - Michael G. Morgan

MR. MORGAN: The Fiscal Committee met last night, September 19, 1977, with Mr. Canning, who is the Executive Director of the Stamford Area CETA Administration, and we discussed item #4 with Mr. Canning, but we also met and voted on the other three items. Item #1 is a 100% reimbursable grant to implement a playground busing program. It was approved by the Board of Finance on August 11, 1977. It was held in Committee earlier this month, pending the clarification of whether or not this is something that has any impact on the mill rate, and I think that everyone should have on their desks a memo from Finance Commissioner Hadley saying that it does not have any impact on the mill rate at all. Based on that, our group voted 6-0 in favor and I would so MOVE.

MR. SANDOR: There was no Parks and Recreation Committee meeting called on this.

FISCAL COMMITTEE (continued)

MR. MILLER called for a Motion to Suspend the Rules to consider this item. MOVED and SECONDED. The MOTION is CARRIED UNANIMOUSLY.

MR. ZELINSKI asked just exactly what this playground bussing program is. If we are to vote on \$2,400.00, what is it? He said it was not discussed at our last meeting.

MR. MORGAN said it's grant money that doesn't cost the taxpayers of the City a penny, that moves children from one playground to another while participating in various activities, and that Mr. Hays can elaborate on that further if Mr. Zelinski wished.

MR. HAYS said he'd not elaborate on the program but just comment that we have the money already. He said he thought the question might be slightly irrelevant, not to cast stones, but the issue tonight is to take the money out of the General Fund of the City where it now lies and to appropriate it back to the Board of Recreation for which the grant is intended.

MRS. RITCHIE said she might be able to elaborate a bit more. During the summer, children from various City playgrounds were taken to State parks throughout the State of Connecticut for different types of entertainment and recreation.

- (1) \$2,400.00 - BOARD OF RECREATION - Code 690.0805 - BUSES - 100% Reimbursable under TITLE XX FUNDS. To implement a playground bussing program. Mayor's letter 6/29/77; Supt. of Recreation Giordano's letter 6/17/77. Deferred by Board of Finance 7/14/77. Approved by Board of Finance 8/11/77. Held in Committee 9/7/77 for clarification whether this is fully reimbursed by grant or if it has an impact on the mill rate.

MR. MILLER: We'll proceed to a vote. MOVED and SECONDED. MOTION is CARRIED UNANIMOUSLY with 25 YES votes, there being 25 present at this time.

- (2) APPROVAL REQUESTED FOR PRE-FILING RESOLUTION for State Dept. of Community Affairs Program Budget Form 125 Application for Title XX Supplement of Stamford Day Care Program to permit the serving of additional pre-schoolers in the ten (10) Day Care Centers and seven (7) Family Day Care Homes. To be funded 100% under United States Public Law 94-401 for fiscal 1978 (10/1/77 - 9/30/78) in net sum of \$186,320.00. (Held in Committee 9/7/77)

MR. MORGAN said his Committee voted 6-0 in favor and he so MOVED.

MR. WIESLEY said Education, Welfare and Government Committee concurred.

MR. MILLER: MOVED and SECONDED. If there's no discussion, we'll proceed to a vote. Let the record indicate that Mr. Blum is now present and we have 26 members present.

The question is on approval of this pre-filing resolution for the State Department of Community Affairs Program concerning Day Care Centers and Family Day Care Homes.

We'll proceed to a vote. The MOTION is CARRIED UNANIMOUSLY, with 26 YES votes.

CERTIFIED RESOLUTION NO. 1116

CERTIFIED a true copy of a resolution No. 1116 duly adopted by the CITY OF STAMFORD at a special meeting of its BOARD OF REPRESENTATIVES on Tuesday, September 20, 1977, and which has not been rescinded or modified in any way whatsoever.

September 27, 1977

(date)

Helen M. McEvoy
Helen M. McEvoy, Administrative Assistant
and Recording Secretary

WHEREAS, pursuant to Chapters 128, 129, 130, 132 and 133 of the Connecticut General Statutes, the Commissioner of Community Affairs is authorized to extend financial assistance to local housing authorities, municipalities, human resource development agencies and non-profit corporations; and

(City Seal)

WHEREAS, it is desirable and in the public interest that the CITY OF STAMFORD make application to the STATE for \$186,320.00

in order to undertake a program of TITLE XX SUPPLEMENTARY DAY CARE and, to execute an Assistance Agreement therefor. It is understood that the CITY OF STAMFORD will provide a local grant-in-aid in accordance with the requirements of Chapters 128, 129, 130, 132 and 133 of the Connecticut General Statutes, as appropriate.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF REPRESENTATIVES:

1. That it is cognizant of the conditions and pre-requisites for State assistance imposed by Chapters 128, 129, 130, 132, and 133 of the Connecticut General Statutes.
2. That it recognizes the responsibility for the provision of local grants-in-aid to the extent that they are necessary and required for said program.
3. That the filing of an application by the CITY OF STAMFORD in an amount not to exceed \$186,320.00 is hereby approved, and that the MAYOR OF THE CITY OF STAMFORD is hereby authorized and directed to execute and file such application with the Commissioner of Community Affairs, to provide such additional information, to execute such other documents as may be required by the Commissioner, to execute an Assistance Agreement with the State of Connecticut for state financial assistance if such an Agreement is offered, to execute any amendments, recisions, and revisions thereto, and to act as the authorized representative of THE CITY OF STAMFORD.

(DCA-126 Rev. 5/70 Form)

(9/27/77)

- (3) REQUEST FOR APPROVAL TO PROCESS APPLICATION TO CONN. STATE DEPT. OF SOCIAL SERVICES FOR FUNDING UNDER TITLE XX OF THE SOCIAL SECURITY ACT - \$101,716.00 is to be requested in resolution submitted, to permit reimbursement for certain social service programs provided by the City. Mayor's letter 8/22/77 plus supporting data. Held in Committee 9/7/77.

MR. MORGAN said Fiscal voted 6-0 in favor and he so MOVED.

MRS. RITCHIE said Education, Welfare and Government concurred.

MR. MILLER called for a vote on Item 3 which was MOVED and SECONDED. The MOTION is CARRIED UNANIMOUSLY, with 26 YES votes.

RESOLUTION NO. 1117

WHEREAS, the Connecticut State Department of Social Services is the single State agency designated in Connecticut to administer funds under Title XX of the Social Security Act, 42 U.S.C. 1302 and 42 U.S.C. 1397 A, et seq, to provide certain social services programs for individuals and families; and

WHEREAS, it is desirable and in the public interest that the City of Stamford make application to the State of Connecticut for \$101,716 in order to provide certain such social services, and to execute a Purchase of Service Agreement therefor.

NOW, THEREFORE, BE IT RESOLVED BY THE Board of Representatives:

1. That it is cognizant of the conditions and pre-requisites for State assistance as set forth in the Purchase of Service Agreement.
2. That it recognizes the responsibility for the provision of local grants-in-aid to the extent that they are necessary and required for said program.
3. That the filing of an application by the City of Stamford in an amount of \$101,716 is hereby approved, and that the Mayor of Stamford is hereby authorized and directed to execute and file such application with the Connecticut State Department of Social Services, to provide such additional information, to execute such other documents as may be required by the Department of Social Services, to execute the Purchase of Service Agreement with the State of Connecticut for financial assistance if such an agreement is offered, to execute any amendments, recisions, and revisions thereto, and to act as the authorized representative of the City of Stamford.

CERTIFIED RESOLUTION OF APPLICANT

CERTIFIED a true copy of a resolution duly adopted by the City of Stamford at a meeting of its Board of Representatives on Tuesday, September 20, 1977, by UNANIMOUS VOTE, and which has not been rescinded or modified in any way whatsoever.

October 11, 1977

(Date)

(City Seal)

Helen M. McEvoy

Helen M. McEvoy, Administrative Assistant
(and Recording Secretary)

Board of Representatives, City of Stamford

MR. MORGAN: Item #4, Mr. President, is actually five separate items and I would ask your advice should we take five separate votes as well?

MR. MILLER: Yes, that would be best.

MR. MORGAN: The first part of this is the Consortium Agreement between the City of Stamford and the Towns of Greenwich and Darien. This is an ongoing relationship that has existed for some time to enable the three communities to function as the Stamford Area CETA Administration and our group voted 6-0 in favor and I so MOVE.

MRS. GOLDSTEIN said Personnel concurred. SECONDED.

MR. BLOIS: Before we take any votes on this particular item, I have something in question that I would like to discuss. I took some information from the Corporation Counsel and I have a letter in return, and I'd like to read my letter to you, and the answer, and perhaps somewhere here, tonight, I can get it clarified before we go into any votes and finally be committed. I would like to read the letter that I wrote to the Corporation Counsel on Sept. 16, 1977 requesting some information pertaining to CETA Administration Resolutions:

"To Corporation Counsel Robert Wise
From Julius J. Blois, Majority Leader
Re: STAMFORD AREA CETA ADMINISTRATION RESOLUTIONS

"Enclosed is copy of letter of May 22, 1974 from Joel Freedman, then Corporation Counsel, addressed to Mr. Canning.

"The sums of money coming into the City have been increasing greatly each year, both from State and Federal sources. We feel the time has come for the executive and legislative branches of government to seriously consider monitoring all grant money coming into the City so that there will be no duplication of services, so that it will be wisely expended, and to also make provisions and plans for any contingencies when some of these funds may no longer be available. When the Mayor, the Board of Finance, and the Board of Representatives prepare annual budgets, as well as make long-range plans, they will have the additional knowledge of resources other than property taxes that are providing services to the City's residents. Also with the City's special fiscal expertise, substantial interest earnings from short-term investments would accrue.

"Also enclosed are copies of Resolution 974 of 5/8/74, as well as the current proposed resolutions which are before us. The present resolutions of course apply to new funding, new title money which did not exist before.

"Would you be kind enough to provide us with either new resolutions, or the proper clauses to be added to the proposed resolutions which would give the Mayor, the Board of Finance, and the Board of Representatives the involvement desired which would include the funding received being deposited in the General Fund of the City and be expended according to line item appropriations as submitted by the Mayor to both Boards, as well as providing for one delegate from each Board to be on the Planning Council. Such delegate could be either one of the elected officials of either Board or a staff member appointed for that purpose to provide continuity of monitoring by Finance and Representative Boards.

"The Board of Representatives will be voting on this Tuesday evening, Sept. 20, 1977, and we would therefore appreciate your assistance as soon as possible so that copies could be sent to all Board members. Thank you."

MR. BLOIS: Below are the two paragraphs I propose be added to the 5 CETA resolutions:

"All funds received in connection with the subject matter of this resolution shall be deposited into the General Fund of the City of Stamford and shall be expended in accordance with the appropriation process as outlined in the Charter of the City of Stamford.

"The Planning Council shall include one delegate from the Board of Finance and one delegate from the Board of Representatives, and may be either elected officials or staff members, to provide continuity."

MR. BLOIS: Below is the May 22, 1974 letter of then Corp. Counsel Joel Freedman addressed to Mr. Canning, pertaining to this subject:

"To Mr. Edward X. Canning, Manpower Director, City of Stamford
Dear Mr. Canning:

"Receipt is acknowledged of your inquiry of May 15, 1974 regarding an interpretation of Resolution No. 947 of the Stamford Board of Representatives dated May 8, 1974 and the Multi-Jurisdictional Consortium Agreement dated May, 1974 between the City of Stamford and the Town of Greenwich.

"It appears that the Federal manpower training funds which are anticipated under the Resolution and Agreement do not appear as either an income item or an appropriation item under the 1974-1975 Operating Budget. The Boards have anticipated that pursuant to the Agreement, the Funds will be paid directly to or for the benefit of the Consortium. As a result, it is our opinion that under the very specific and limited circumstances of this situation. Section 618 and 619.1 of the Charter do not apply and no further action is required by either the Board of Finance or the Board of Representatives in connection with the expenditure of these Federally-provided funds until either the termination of the Agreement or the repeal of the Resolution.

"Concurrently then, it is our opinion that the Board of Representatives can legally, in this instance, delegate to the Executive Office consisting of the Mayor of the City of Stamford and the First Selectman of the Town of Greenwich, the authority to approve or disapprove the allocation of Federally-provided monies to various programs proposed and developed by the Manpower Area Administration as defined in the Agreement without further approval of such expenditures by the Board.

"We note that the Board of Representatives retains full authority to repeal or amend the Resolution in question to provide that the Federal funds so received shall be deposited in the General Fund of the City of Stamford and shall be expended only in accordance with line item appropriations as submitted by the Mayor to both the Board of Finance and the Board of Representatives. We do not comment on the effect, if any, such action would have on the status of any outstanding assistance agreements with the Federal Government."

(Signed by Joel E. Freedman, Corporation Counsel)

MR. BLOIS: I would also like to read one excerpt from that #947 Resolution, and it says here:

"We note that the Board of Representatives retained full authority to repeal or amend the Resolution in question, to provide that the Federal funds so received shall be deposited in the General Fund of the City of Stamford and shall be expended only in accordance with line item appropriations submitted by the Mayor to both the Board of Finance and the Board of Representatives."

MR. BLOIS: And I'd like to read the answer that I received today from Mr. Robert Wise, the Corporation Counsel:

"Dear Mr. Blois: This will acknowledge receipt of your letter of Sept. 6th which was hand-delivered by Helen McEvoy yesterday at 2:45 p.m. In the short time left to me, I met with Mayor Clapes and Commissioner Hadley to discuss your letter. The Mayor is in favor of the funds being deposited in the General Fund to be expended in accordance with the appropriation policies as outlined in the Charter of the City. Therefore, I suggest that you add to each of the proposed resolutions, the following language:

MR. BLOIS (continuing).....(still quoting Mr. Wise's letter)....

"All funds received in connection with the subject matter of this Resolution shall be deposited into the General Fund of the City and shall be expended in accordance with the appropriation process as outlined in the Charter."

MR. BLOIS: Mr. Wise also goes on to say:

"With reference to the language regarding appointments of delegates to the Planning Council, I believe that perhaps this is something that should be given further thought, and since I have not been a party to any of your thinking in this regard, I would prefer to defer making suggestions as to the language until a later date. However, if you wish such language, I would suggest that you merely tack another sentence in which you specifically expand the Planning Council to include one delegate each from the Board of Representatives and the Board of Finance and to make each resolution subject to the expansion."

If anyone, perhaps Mr. Morgan, can clarify whether I would be within my rights to add this to each resolution, or whether I would be out-of-order, I'd like to hear from them.

MR. MILLER: The CHAIR should decide whether you are out-of-order, Mr. Blois. You wouldn't be out-of-order. Of course you have two resolutions here. They are really two separate amendments to the resolution, and I was just wondering who would appoint these delegates; who would chose the delegates from the Board of Finance, who would chose the delegate from the Board of Representatives.

MR. BLOIS: Well, it could be from you, Mr. President, for the Board of Representatives; and it could be from the Chairman of the Board of Finance.

MR. MILLER: It doesn't state that.

MR. BLOIS: Well, I mean, would you like that inserted in there? Is that what you are telling me?

MR. MILLER: It's up to you, I think.

MR. BLOIS: Well, that'd be very easy. I could add that sentence to it.

MR. MILLER: Did Mr. Wise suggest staff members, too?

MR. BLOIS: In the Planning Council, sir?

MR. MILLER: Yes.

MR. BLOIS: If you'd like me to read that again, I will. He didn't suggest it. No.

MR. MORGAN: I'm opposed to Mr. Blois' suggestion and I'd like to first explain a little about how the CETA Administration works. The CETA Executive Director and the people who work for him report to an Executive Office which is made up of three people: the Mayor of Stamford, the First Selectmen of the Town of Darien and of Greenwich. This is a partnership, if you will, a joint venture, between the three communities to administer the CETA money that Stamford receives from the Department of Labor.

MR. MORGAN (continuing).....This money is supposed to alleviate unemployment that exists within the Stamford Area which by the Federal Government is considered to be not just the City of Stamford but includes these other towns for the purpose of figuring out how much the local levels of unemployment are in this area.

So the Mayor of Stamford is not an independent participant in this arrangement. He is a partner with two other community heads and I don't think that he can go off and act in a way different from the way that the other two community heads also act.

Now beyond that, there is a group that advises the executive office in the CETA Administration and that's the Planning Council. It's also referred to in Mr. Blois' proposal and that's made up of a number of different participants. First, there are representatives of the people who actually participate in the program, CETA employees. There are various community social service agencies like the Stamford Day Care Center, for example, that might have representatives. There are the training programs. There is business and industry representation, somebody from SACIA, perhaps, and organized labor has representation on this as well.

They tend to be not elected officials as much as community participants in providing employment, social services, in both the private and the public sector and I think having elected officials on the Planning Council is inconsistent with the people who are already there.

Finally, let me just say that this is not a City program. It's not a City program in Stamford, nor is it a City program in Greenwich, nor in Darien. It's a Federal Government Program. It's run by the U. S. Dept. of Labor and it provides Stamford this year over \$8 Million to help put people back to work, to find jobs for people who are out of the labor market, to train them with skills and get them jobs in the private sector. And it's successful. More than half the people who participate in the program get jobs in the private sector. The rest of them enter the military service, go back to school, or in some way have an opportunity to get off welfare, get off unemployment, and be able to make a meaningful contribution to the community.

I think it's a desirable program the way it is and it was set up expressly by the Federal Government to be outside of the purview of municipalities. I think it should continue that way and what you're suggesting is to bring it under the control of the City of Stamford by putting the money into the General Fund and although I don't have a copy of the Federal regulations, they are promulgated by the Dept. of Labor, I would suspect that this proposal made by Mr. Blois is wholly in violation of those regulations and I think that we might find that the entire \$8 million we're getting this year would be in jeopardy if we made this kind of grab for the money, and finally what we also tell you that in the City of Bridgeport and the present Mayor of Bridgeport is being investigated by a Grand Jury for misusing Federal funds, and this, I think - such a move as being proposed tonight - would subject this Mayor or future Mayors to the possibility of the same kind of charges and could very well find himself in front of a Grand Jury explaining why he had control of the money and why his brother-in-law or his friend, or your friend, or my friend, got a job that was supported by CETA funds. I think it's a dangerous proposal. I think it's probably in violation of Federal regulations. It may very well be in violation of Federal law and I think it's certainly unwise and I would oppose it.

MR. MILLER: The CHAIR doesn't wish to enter the debate, but the CHAIR would have to say that this second proposed amendment leaves several open questions, and I, as the President, would have to deal with this, and it doesn't state who would make the decision as to whether the Board would be represented by an elected official or by a staff member, and it doesn't state who would choose this delegate. Would the President of the Board choose the delegate? Would the Board elect the delegate? Those are open questions. So the Chair sees those procedural difficulties. And the same would be true for the Board of Finance.

MR. BLOIS: In my opinion, I believe that the Mayor of the City of Stamford applies - puts his signature on these applications for Federal grants, and I believe that somewhere along the line, we're going to have to be accountable for these programs that we do put on in Stamford, and I know that certain Boards are feuding, they have been feuding in the past year or year-and-a-half about duplications of the same services.

Now I think that if ^{we} had a little better control; I'm not saying how they should spend the money, or take it away from them. I'm not saying that at all. I'm saying that maybe with a little more control that we can spend this money a little more wisely and not have - some of the duplications in particular, where it comes to a lunch program, or to a school yard program, where we have duplications between our own City agencies, the Board of Recreation and another program sponsored by this money, and I think somewhere along the line, with an appropriation of \$8 Million, that we should know where it's going.

If we're putting the City of Stamford's name up for this amount of money coming into our territory, I think that we should be able to know where it is going. In fact, the total actual amount is \$9,518,291, that is, \$9½ Million.

MR. ZELINSKI: I was reading over, and if Mr. Morgan and Mr. Blois will turn to page 4 of the particular papers that deal with the thing we're discussing. Now, on page 4 - this is the resolution regarding the first thing on the Agenda here. It reads: "A^Authorize the City of Stamford to enter a Multi-Jurisdictional Consortium Agreement,".....

MR. MILLER: I think we ought to get one thing straightened out first. There really is no resolution on the floor of the Board. There are questions being posed. Are you making a Motion, Mr. Blois?

MR. BLOIS: For my own verification, I just wanted to know whether, legally, I would be right to make these proposed amendments to the resolutions. Now, according to an opinion of the Corporation Counsel back on May 22, 1974, which reads:

"Concurrently, then, it is our opinion that the Board of Representatives can legally in this instance delegate to the Executive Office, consisting of the Mayor of the City of Stamford and the First Selectman of the Town of Greenwich" (now, I don't know whether Darien enters this or not, but at that time it was just Stamford and Greenwich)...."the authority to approve or disapprove the allocations of Federally-provided monies to various programs proposed and developed by the Manpower Area Administration and defined in the amendment without further approval of such expenditures by the Board."

MR. MILLER: If there's no Motion on the floor, we're going to proceed to a vote.

MR. ZELINSKI: I believe I had the floor, and the reason I was bringing something up, if Mr. Blois can follow this - on page 4 of that agreement - it's pertaining to a Planning Council, in addition to the Mayor and First Selectmen of Greenwich and Darien, and it reads:

"The membership of the Planning Council shall be selected from the following four sectors (which I believe Mr. Morgan alluded to), and shall : as nearly as possible represent each of the participating municipalities in proportion to the population (a) elected public official representatives. These Council Members will be either Selectmen or Council Members or Officials representing various political jurisdictions of City and Townships in the area..." (which I would interpret to mean members of the Board of Representatives of the City of Stamford.

So I think that might clear up that to which you were alluding before, Mr. Blois.

MR. MORGAN: Let me just respond to something Mr. Blois said. He is incorrect when he says that the Mayor applies for these funds. The Mayor doesn't apply for these funds. CETA applies for these funds. This is not a City program. This is outside the municipal government and the Mayor participates in this as one of the members of the Executive Office, but he has only one vote out of three. The First Selectmen of Greenwich and of Darien are equal participants with the Mayor of Stamford; and secondly, you know I'm concerned about duplication of municipal services here as well. From what duplication exists, what other program in the City of Stamford either creates jobs (end of Tape 1 side, with a few words lost here).....is not in the same business that the City of Stamford is, which is to provide services to the people who live here, normal municipal services. This is separate; and, finally, I think Mr. Zelinski's point is well-taken about the membership of the Planning Council.

The language on Page 4 of the resolution does specify that elected public official representatives are allowed to be members of the Planning Council. Obviously, nobody from the Board of Representatives is a member, and I don't have a complete list of the membership, but I would infer from the information that was provided to the Committee from Mr. Canning, members of the Board of Education and certainly other appointed officials of the City of Stamford are members of the Planning Council and participate in that fashion as representatives of the City.

MR. MILLER: If there's no further debate, we'll proceed to a vote. The Board is going to be voting on five separate items under Item #4 on the Agenda.

MR. BLUM: I'd like to be put down as ABSTAINING on this vote.

(4) FIVE RESOLUTIONS SUBMITTED BY MAYOR CIAPES ET AL UNDER DATE OF 8/22/77 (also later letter of 9/19/77) IN CONNECTION WITH STAMFORD AREA CETA ADMINISTRATION REQUEST FOR FEDERAL ASSISTANCE as follows: (Held in Committee 9/7/77)

- A. Consortium Agreement with Greenwich and Darien.
 - B. Prime Sponsor Agreement.
 - C. Title I Annual Plan for Fiscal Year 1978 (\$1,310,964.00)
 - D. Title II Application for Federal Assistance for the periods:
 - April 1, 1977 to Sept. 30, 1977 \$ 903,301.00
 - Oct. 1, 1977 to Sept. 30, 1978 \$1,186,671.00
 - E. Title VI - Annual Plan for period Feb. 1, 1977 to Sept. 30, 1978 -
original amount of \$4,837,959.00 increased to \$6,117,355.00.
- (TOTAL = \$9,518,291.00)

MR. MILLER: W're going to proceed to a vote on #4 (a) which is the Consortium Agreement with Greenwich and Darien.

MR. BLOIS: I'd like to clarify one little area that Mr. Morgan alluded to. It says "The Chairman of the Executive Office will sign all Grant Agreements," which is the Mayor of the City of Stamford. It's right in the resolution.

He is the Chairman in the Executive Office and will sign all Grants Agreements.

MR. MORGAN: That's right, but he's not signing that as Mayor. He's signing it as Chairman of this particular office. I mean you're confusing, for example, Lou Clapes, the Mayor of the City of Stamford; each one of us has different responsibilities.

You know if I sign something as an officer of the United States Trust Company, the bank I work for, that isn't binding on the Fiscal Committee of the Board of Representatives; and Mayor Clapes. when he signs it as the Chairman of the Executive Office is signing it as the Chairman of that CETA body, not as a Mayor of the City of Stamford. It's a separate responsibility.

MRS. COSENTINI: I just wanted to say that my position on this right now is that there's just enough question in my mind as to who is describing this accurately, that I would be reluctant to adopt any resolution to that without further study. I'm not sure that Mr. Blois is entirely off-base, but I do think that tonight, on the spur of the moment like this for me would be a very inappropriate way to handle this. I think perhaps this might deserve some study. You know, some other point, but to do this right now, off the top of our heads, not really knowing what it's all about, I think is a bad way to operate.

MR. MORGAN: First, let me say, the Fiscal Committee had a meeting last night with Mr. Canning which Mrs. Cosentini attended, and secondly the -- I understand that there was some urgency with respect to these items which is the reason why we're having this Special Meeting. So I don't think that we can afford to delay.

MR. SCHLECHTWEG: I'd just like to ask, being a member of the Fiscal Committee, what meeting was that?

MR. MORGAN: Well, there were several members of the Fiscal Committee I wasn't able to reach yesterday, but several members requested that we have a meeting with Mr. Canning last night, and since there are some who are on the Steering Committee, and since I was able to reach several, although I must admit I was not able to reach you, Mr. Schlechtweg, or Mr. Wider, we did have a quorum and so we had the opportunity to talk to Mr. Canning.

MR. WIDER: Something that already concerns me since I was with CETA and also the State Dept. of Labor, and they seemed to serve three towns on the employment, and they seemed to pile up the data on unemployment in the three towns, and they afford training and jobs for the three towns itself; so the question in my mind is to whether we can legally pass a resolution to put this State department's funds, Labor Dept.'s funds, in our General Fund because we are dealing with three different towns and we would have to consider this. Now I think that maybe we have something that's going good for us and there may be a possibility that by doing this, that we can kind of hurt ourselves and I wouldn't like to see that done in this City when we have a 35% minority unemployment situation here now.

MR. MILLER: There are people who wish to speak for the second time. It's five minutes to nine. We do have a Steering Committee meeting scheduled this evening. Again is Mrs. Cosentini.

MRS. COSENTINI: I would like to make a Motion. I'm not sure that we had a Motion. Did we?

MR. MILLER: No, I was going to ask Mr. Morgan to go through the mechanics of making a Motion to approve 4(a) the Consortium Agreement with Greenwich and Darien.

MR. MORGAN: Thank you. I would Move that the Board authorize the City of Stamford to enter into a Multi-Jurisdictional Consortium Agreement for a Comprehensive Manpower Program for Stamford Labor Market Area under CETA of 1973 as amended with the Town of Greenwich and the Town of Darien.

MR. MILLER: MOVED and SECONDED. Mr. Blum will be recorded as an ABSTENTION. The MOTION is APPROVED with 25 YES VOTES and 1 Abstention (David Blum.)

RESOLUTION NO. 1118

AUTHORIZING THE CITY OF STAMFORD TO ENTER INTO A MULTI-JURISDICTIONAL CONSORTIUM AGREEMENT FOR COMPREHENSIVE MANPOWER PROGRAM, FOR STAMFORD LABOR MARKET AREA UNDER COMPREHENSIVE EMPLOYMENT AND TRAINING ACT OF 1973, AS AMENDED, WITH THE TOWN OF GREENWICH AND TOWN OF DARIEN, CONN.

WHEREAS, the Federal Government has for a number of years established contracts to train and place in employment persons who have not been able to find jobs; and

WHEREAS, many of these contracts have duplicated services and not provided training suited to local needs; and

WHEREAS, the Comprehensive Employment and Training Act passed by Congress and ratified by the President on December 28, 1972, provides for the establishment of area-wide manpower training and placement systems that will avoid waste and respond to local needs; and

WHEREAS, the above improved services of that Act are best realized when local municipal governments form agreements that would establish a local prime sponsor for a given area, and control is thereby returned to local government; and

WHEREAS, for Stamford such an agreement would:

Provide funds to continue present city-wide training and placement programs; avoid duplication of functions among the communities involved, and increase employment services for all communities; make available substantial federal funds that would otherwise revert to the State of Connecticut; make available substantial bonus funds to enrich local manpower training and placement programs; and help reduce public assistance costs in Stamford.

NOW, THEREFORE, BE IT RESOLVED that to the extent authorized by the General Statutes of the State of Connecticut, the Mayor of the City of Stamford is hereby authorized to enter into a MULTI-JURISDICTIONAL CONSORTIUM AGREEMENT FOR COMPREHENSIVE MANPOWER PROGRAM, FOR STAMFORD LABOR MARKET AREA UNDER COMPREHENSIVE EMPLOYMENT AND TRAINING ACT OF 1973, AS AMENDED with the Town of Greenwich and the Town of Darien to accept prime sponsorship to the effect purposes outlined above, and as further described in the attached Writ of Agreement.

MR. MORGAN: On Item 4 (b), I would MOVE a resolution authorizing the City of Stamford to file the Prime Sponsor Agreement for the Stamford Area CETA Administration and I have a lengthy form which everyone has, so I will not read it, but I would so MOVE.

MR. MILLER: MOVED and SECONDED. Mr. Blum will be recorded as abstaining. The MOTION is APPROVED with 25 YES votes and 1 ABSTENTION (David Blum).

RESOLUTION NO. 1119

AUTHORIZING THE CITY OF STAMFORD TO FILE THE PRIME SPONSOR AGREEMENT FOR THE STAMFORD AREA CETA ADMINISTRATION AND TO ACT IN CONNECTION THEREWITH.

WHEREAS, to the extent authorized by the General Statutes of the State of Connecticut, the Mayor of the City of Stamford was authorized to enter into a Multi-Jurisdictional Consortium Agreement for the Comprehensive Employment and Training Act of 1973 as amended;

WHEREAS, the Prime Sponsor Agreement (PSA) between the U. S. Department of Labor, Employment and Training Administration must be filed with the U. S. Department of Labor;

WHEREAS, all work to be performed under Annual Plans executed pursuant to this PSA must be in accordance with the Comprehensive Employment and Training Act (CETA) of 1973, as amended, applicable CETA rules and regulations and the assurances and certifications and narrative descriptions contained in the PSA;

WHEREAS, Annual Plans to be submitted pursuant to the PSA must be in accordance with the CETA rules and regulations and instructions issued by the Secretary of Labor or his designee;

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF REPRESENTATIVES OF THE CITY OF STAMFORD THAT:

1. The Mayor of the City of Stamford is hereby authorized to file the Prime Sponsor Agreement between the U. S. Department of Labor, Employment and Training Administration and for the period November 1, 1977 to September 30, 1978 as submitted to this Board and attached to this resolution and incorporated herein.
 2. The Mayor of the City of Stamford is hereby directed and designated, as authorized representative of the City of Stamford to act in connection with the application and to provide such additional information as may be required in connection therewith.
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MR. MORGAN: On Item 4(c) I would like to introduce a resolution authorizing the City of Stamford to file the Annual Plan for the fiscal year 1978 for Title I of the CETA as amended. I would so MOVE.

MR. MILLER: MOVED and SECONDED. Mr. Blum is recorded as abstaining. The MOTION is APPROVED with 25 YES votes and 1 ABSTENTION (David I. Blum).

RESOLUTION NO. 1120

AUTHORIZING THE CITY OF STAMFORD TO FILE THE ANNUAL PLAN FOR
FISCAL YEAR 1978 FOR TITLE I OF THE COMPREHENSIVE EMPLOYMENT
AND TRAINING ACT, AS AMENDED AND TO ACT IN CONNECTION THEREWITH.

WHEREAS, to the extent authorized by the General Statutes of the State of Connecticut, the Mayor of the City of Stamford was authorized to enter into a Multi-Jurisdictional Consortium Agreement for the Comprehensive Manpower Program for Stamford Labor Market Area under the Comprehensive Employment and Training Act of 1973, as amended;

WHEREAS, the Prime Sponsor Agreement (PSA) between the U. S. Department of Labor, Employment and Training Administration and the Stamford Area CETA Administration for the period October 1, 1977 to September 30, 1978 will be filed with the U. S. Department of Labor;

WHEREAS, the Annual Plan for Fiscal Year 1978 for Title I of the Comprehensive Employment and Training Act, As Amended, in the sum of \$1,310,964.00 must be filed with the U. S. Department of Labor;

WHEREAS, all work to be performed under Annual Plans must conform to the PSA in accordance with the Comprehensive Employment and Training Act of 1973 As Amended, applicable CETA rules and regulations and the assurances and certifications and narrative descriptions contained in the PSA.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF REPRESENTATIVES OF THE CITY OF STAMFORD THAT:

1. The Mayor of the City of Stamford is hereby authorized to file the Annual Plan for Fiscal Year 1978 for Title I of the Comprehensive Employment and Training Act. As Amended, in the sum of \$1,310,964.00 as submitted to this Board and attached to this Resolution and incorporated herein including all understandings and assurances contained therein.
 2. The Mayor of the City of Stamford is hereby directed and designated, as authorized representative of the City of Stamford, to Act in connection with the application and to provide such additional information as may be required in connection therewith.
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MR. MORGAN: On item 4 (d) I would like to introduce a resolution authorizing the City of Stamford to file the Annual Plan for fiscal year 1978 for Title II of CETA as amended. I would so MOVE.

MR. MILLER: MOVED and SECONDED. Mr. Blum is recorded as abstaining. The MOTION is CARRIED with a vote of 25 YES and 1 ABSTENTION (David I. Blum.)

(Resolution No. 1121 covering item 4 (d) appears on the next page)

RESOLUTION NO. 1121AUTHORIZING THE CITY OF STAMFORD TO FILE THE ANNUAL PLAN FOR FISCAL YEAR 1978 FOR TITLE II OF THE COMPREHENSIVE EMPLOYMENT AND TRAINING ACT, AS AMENDED AND TO ACT IN CONNECTION THEREWITH.

WHEREAS, to the extent authorized by the General Statutes of the State of Connecticut, the Mayor of the City of Stamford was authorized to enter into a Multi-Jurisdictional Consortium Agreement for the Comprehensive Manpower Program for Stamford Labor Market Area under the Comprehensive Employment and Training Act of 1973, As Amended;

WHEREAS, the Prime Sponsor Agreement (PSA) between the U. S. Department of Labor, Employment and Training Administration and the Stamford Area CETA Administration for the period October 1, 1977 to September 30, 1978 will be filed with the U. S. Department of Labor;

WHEREAS, the Annual Plan for Fiscal Year 1978 for Title II of the Comprehensive Employment and Training Act, As Amended, in the sum of \$903,301.00 for the period from April 1, 1977 to September 30, 1977, and \$1,186,671.00 for the period from Oct. 1, 1977 to September 30, 1978, must be filed with the U. S. Department of Labor;

WHEREAS, all work to be performed under Annual Plans must conform to the PSA in accordance with the Comprehensive Employment and Training Act of 1973, As Amended, applicable CETA rules and regulations and the assurances and certifications and narrative descriptions contained in the PSA.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF REPRESENTATIVES OF THE CITY OF STAMFORD THAT:

1. The Mayor of the City of Stamford is hereby authorized to file the Federal Assistance Application for Title II of the Comprehensive Employment and Training Act, As Amended, in the sum of \$903,301.00 for the period from April 1, 1977 to September 30, 1977, and \$1,186,671.00 for the period from October 1, 1977 to September 30, 1978 as submitted to this Board and attached to this Resolution and incorporated herein including all understandings and assurances contained therein.
2. The Mayor of the City of Stamford is hereby directed and designated, as authorized representative of the City of Stamford, to Act in connection with the application and to provide such additional information as may be required in connection therewith.

MR. MORGAN: I'd like to introduce a resolution authorizing the City of Stamford to file the Annual Plan for the Fiscal Year 1978 for Title VI of the CETA as amended, and everyone should note that the amount has been increased from \$4,837,959.00 to \$6,117,355.00, so please note that correction, and on that basis I would so Move.

MR. MILLER: SECONDED. The correction mentioned by Mr. Morgan pertains to the Mayor's letter of Sept. 19, 1977. Mr. Blum is Abstaining. The MOTION is CARRIED with a vote of 25 YES and 1 ABSTENTION (David I. Blum).

(Resolution No. 1122 covering item 4 (e) appears on the next page)

RESOLUTION NO. 1122

AUTHORIZING THE CITY OF STAMFORD TO FILE THE ANNUAL PLAN FOR FISCAL YEAR 1978 FOR TITLE VI OF THE COMPREHENSIVE EMPLOYMENT AND TRAINING ACT, AS AMENDED, AND TO ACT IN CONNECTION THEREWITH.

WHEREAS, to the extent authorized by the General Statutes of the State of Connecticut, the Mayor of the City of Stamford was authorized to enter into a Multi-Jurisdictional Consortium Agreement for the Comprehensive Manpower Program for Stamford Labor Market Area under the Comprehensive Employment and Training Act of 1973, as amended;

WHEREAS, the Prime Sponsor Agreement (PSA) between the U. S. Department of Labor, Employment and Training Administration and the Stamford Area CETA Administration for the period October 1, 1977 to September 30, 1978 will be filed with the U.S. Department of Labor;

WHEREAS, the Annual Plan for Fiscal Year 1978 for Title VI of the Comprehensive Employment and Training Act, as amended, in the sum of \$6,117,355.00 for the period February 1, 1977 through September 30, 1978 must be filed with the U. S. Department of Labor;

WHEREAS, all work to be performed under Annual Plans must conform to the PSA in accordance with the Comprehensive Employment and Training Act, as amended, applicable CETA rules and regulations and the assurances and certifications and narrative descriptions contained in the PSA;

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF REPRESENTATIVES OF THE CITY OF STAMFORD THAT:

1. The Mayor of the City of Stamford is hereby authorized to file the Annual Plan for Fiscal Year 1978 for Title VI of the Comprehensive Employment and Training Act, as amended, in the sum of \$6,117,355.00 for the period February 1, 1977 through September 30, 1978 as submitted to this Board and attached to this Resolution and incorporated herein including all understandings and assurances contained therein.
2. The Mayor of the City of Stamford is hereby directed and designated as authorized representative of the City of Stamford to act in connection with the Application and to provide such additional information as may be required in connection therewith.

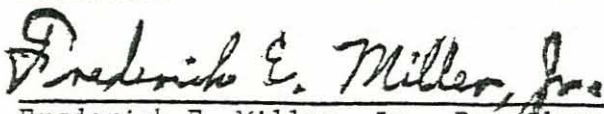
ADJOURNMENT:

MR. MILLER: There being no further business on the Agenda, the meeting is ADJOURNED at 9:50 P.M.

There is an ADJOURNED MEETING of the STEERING COMMITTEE immediately after the close of this Meeting and the members are requested to remain for that. Thank you.


Helen M. McEvoy, Administrative Assistant

APPROVED:


Frederick E. Miller, Jr., President
14th Board of Representatives

HMM:MS